

# eb5 investors

Magazine

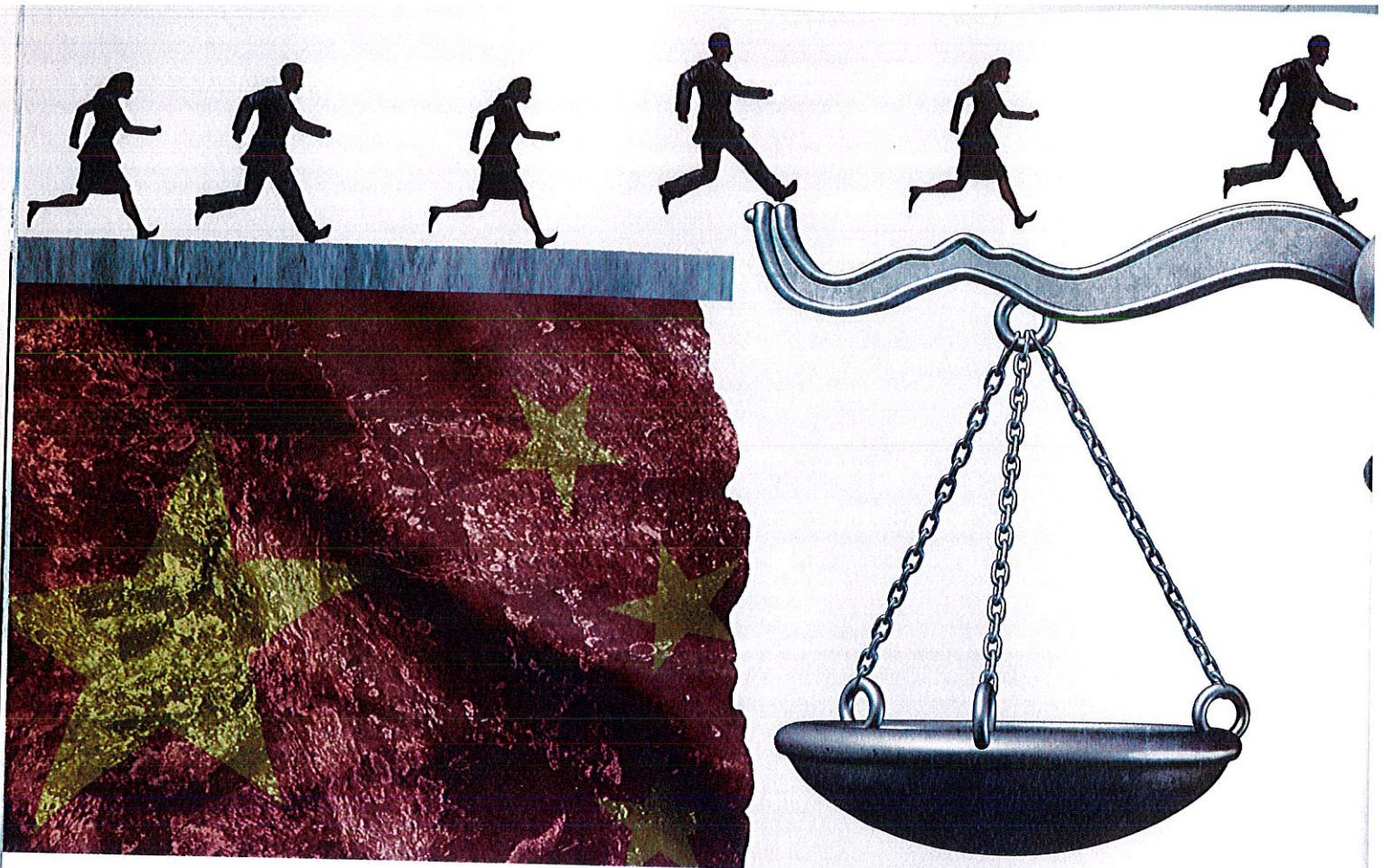
# 2018 TOP 25 ATTORNEYS

Class-Action Lawsuit  
Aiming to End the  
EB-5 Visa Backlog

The Impact of USCIS'  
Policy Alert about  
EB-5 Redemption

Indian EB-5 Investor  
Lives the American  
Dream in California





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## Class-Action Lawsuit Aiming to End the EB-5 Visa Backlog

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Class-action lawsuit offers hope to Chinese investors, claiming U.S. government's miscount of annual EB-5 visas is a 'mistake in plain sight.'

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*By Ira Kurzban, John Pratt, Edward Ramos, and John Shen*

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**S**ometimes, the worst mistakes are the ones that go unnoticed.

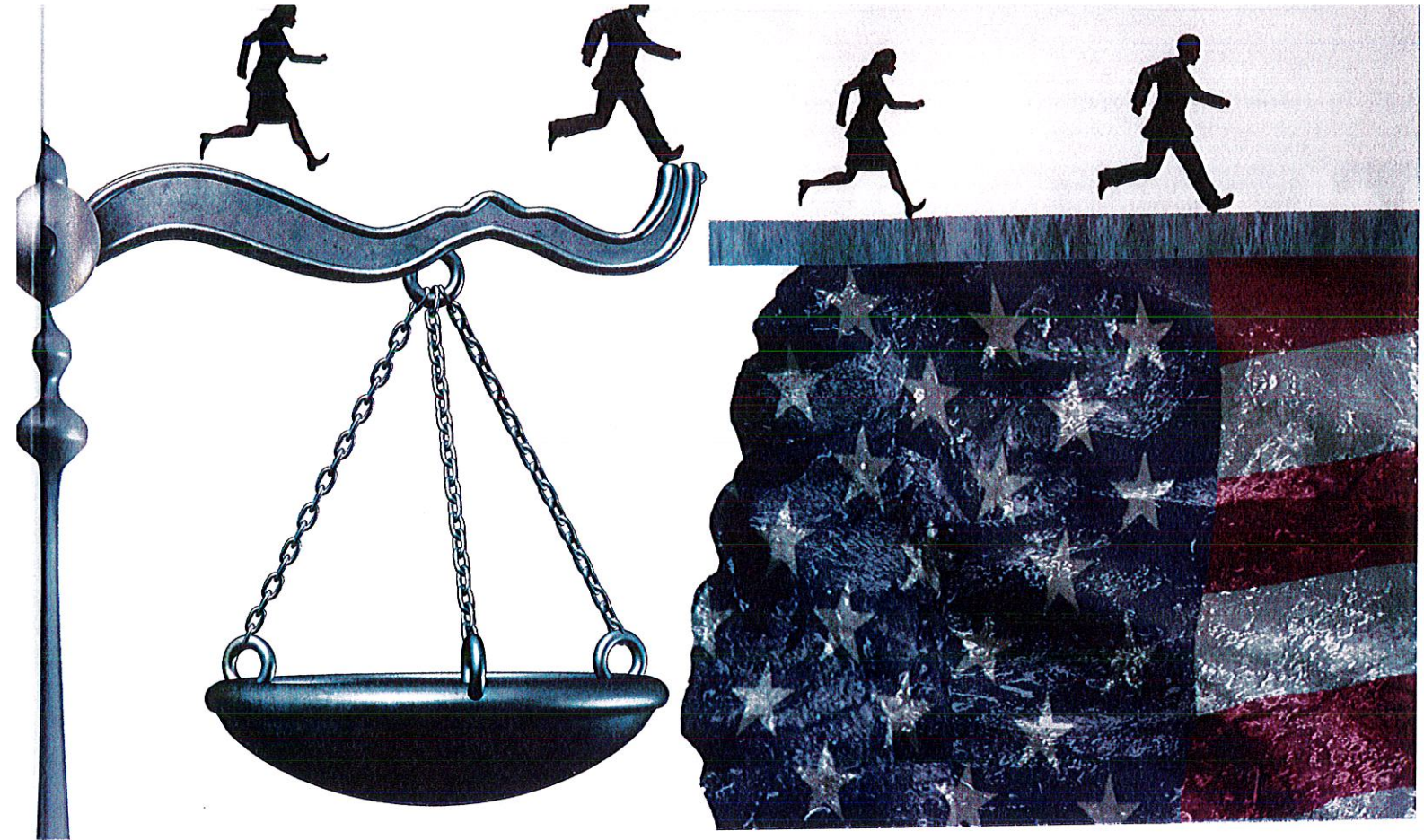
According to one regional center, that truism accounts for the growing visa backlog that has crippled the EB-5 program. In a recent lawsuit in federal district court, American Lending Center (ALC) and thousands of Chinese investors represented in a class-action lawsuit by the law firm Kurzban Kurzban Tetzeli & Pratt argue that the U.S. government has been miscounting the limited annual supply of EB-5 visas. This mistake, they contend, is responsible for the EB-5 visa backlog. If their lawsuit is successful, it will substantially shorten the time that

Chinese investors have to wait to immigrate to the U.S. based on their EB-5 investments.

### THE ORIGIN OF THE EB-5 BACKLOG

Visa backlogs develop at any time demand for a particular category of visas outstrips supply. On the supply side, the law establishing the EB-5 program sets aside a fixed number of visas – just under 10,000 each year – reserved for EB-5 investors. Demand for these visas is driven by the total number of foreign nationals who make a qualifying investment in an EB-5 project and obtain approval of their I-526 petition. For the first





25 years of the EB-5 program, there was, by everyone's count, more than enough visas to immediately accommodate every EB-5 investor. As a consequence, there was no backlog for the EB-5 visa category.

That all changed in May 2015, when the U.S. State Department determined for the first time that demand for EB-5 visas exceeded the annual supply. In order to balance supply and demand for EB-5 visas, the government imposed a visa "cut-off" date. Only investors whose I-526 petition was filed before the cut-off date could immigrate to the U.S. Because of special "per-country" limits impacting countries with a disproportionate share of applicants in any given visa category, the EB-5 visa backlogs currently affect only nationals of China and Vietnam – the two countries with the largest share of EB-5 applicants—but are likely to affect other countries, such as India, in the future.

### HOW THE GOVERNMENT'S WRONGHEADED "COUNTING POLICY" CREATED THE BACKLOG

According to the recent lawsuit, the U.S. government has made a fundamental error in the way it counts EB-5 visas.

Under the plain language of the law, the annual allotment

of EB-5 visas is supposed to be used for investors who contribute capital to job-creating U.S. businesses. Statements from members of Congress when the law establishing EB-5 was passed in 1990 bear this out. These

members of Congress stated that the new program would create 100,000 new jobs and bring in up to \$10 billion for U.S. businesses each year – numbers which correspond to the immigration of 10,000 investors annually. Under the law as written, the spouses and children of investors also qualify for U.S. residency by virtue of their relationship to an EB-5 investor. But, crucially, they obtain their immigration status under a

different section of the law – a section that is not subject to any numerical limits.

Despite this framework, the government treats the spouses and children of investors as if they were investors themselves, and thus counts them against the annual EB-5 visa quota. Under this misguided "counting policy," for instance, an EB-5 investor who immigrates to the U.S. with her spouse and two children would use four EB-5 visas instead of only one. This counting policy results in the government making far fewer visas available to EB-5 investors than the law provides. In fact, as a result of the government's mistaken counting policy, only about one-third of EB-5 visas have been made available to investors since the backlog began.

**"This counting policy results in the government making far fewer visas available to EB-5 investors than the law provides"**



On Oct. 22, 2018, the court certified the class-action lawsuit on a provisional basis. This means that if the court orders relief, it will benefit affected EB-5 investors on a class-wide basis.

On Dec. 6, the preliminary injunction was denied by the court on De Counsel for the plaintiffs will next seek a permanent order, with a strong possibility of filing an appeal with the U.S. Court of Appeals for the District of Columbia Circuit if the district court judge rules against the plaintiffs in the permanent order.

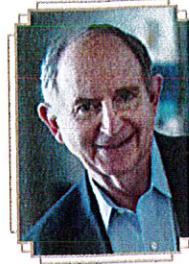
## WHAT A WIN WOULD MEAN

If the court agrees with ALC and the Chinese investors who filed suit, it will have enormous benefits. Thousands of visa numbers that were erroneously consumed by spouses and children, who should not be subject to the annual cap would be made available to EB-5 investors. This would reduce, or possibly eliminate, the EB-5 backlog, revitalizing the industry and enabling investors to achieve their immigration goals in a reasonable timeframe. That, in turn, would help the EB-5 program accomplish what congress intended – creating new jobs for American workers.

The benefits for the many affected families would also be enormous. EB-5 investors have spent considerable time, effort, and money to prepare for their immigration to the U.S. Under the current backlogs, these efforts may yield no benefits for a decade or more – causing the investors considerable financial and emotional hardship. Worse yet, under the current backlog hundreds or thousands of investors' children stand to "age out" of eligibility to immigrate to the U.S. because EB-5 visa numbers do not become available before the investors' children turn 21. As a result, these investors face the impossible choice of abandoning their immigration dreams of immigrating to the U.S. and leaving their children behind. A court victory could end these considerable hardships for countless investor families.

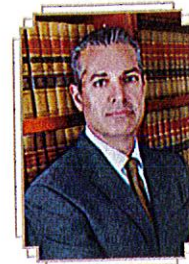


The government's counting policy is a prime example of a mistake hiding in plain sight. Now that it has been spotted, hopefully the courts will order the government to remedy it and begin following the law. ▽



**Ira Kurzban** is a founding partner of Kurzban, Kurzban, Tetzeli & Pratt P.A. Considered one of the country's leading immigration attorneys, Kurzban has been extensively involved in the EB-5 program since its inception. He was lead counsel in *Chang v. U.S.*, the most significant decision to date involving the EB-5 program. He is currently litigating a wide variety of EB-5 cases on behalf of immigrant investors and

regional centers. Kurzban also advises many regional centers on complex EB-5 compliance issues.



**John Pratt** is a partner at Kurzban, Kurzban, Tetzeli & Pratt P.A. Pratt received his J.D. from Tulane University. He is AV Rated by Martindale-Hubbell and is Florida Bar board certified in immigration and nationality law. He concentrates in all areas of immigration and nationality law, including corporate immigration matters, employment-based immigrant and non-immigrant petitions, deportation or removal

defense in EB-5 and all other contexts, and federal court litigation, including complex EB-5-related matters.



**Edward Ramos** obtained his J.D. from Yale Law School. He is a senior associate with the firm. Ramos specializes in federal litigation of complex immigration matters, including challenges to EB-5 petition denials and regional center termination decisions.



**John Shen** is an industry pioneer and advocate of deployment of EB-5 capital through the senior loan structure under U.S. government loan programs. He founded American Lending Center in 2009, received the regional center designation in April 2010 and California finance lenders license seven months later. Since 2015, Shen has led ALC to become one of the most dominant non-bank lenders of new hospitality projects under SBA 504. In 2017, Shen won the Coleman SBA 504 Lender of the Year Award for being a best small business lender in SBA 504.



2018  
TOP 5  
LITIGATION  
ATTORNEYS

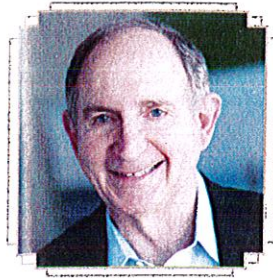
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*EB5 Investors Magazine* is pleased to announce the Top Litigation Attorneys. To be eligible, distinguished attorneys needed to perform litigation and related legal services for the EB-5 program.

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Magazine





## IRA KURZBAN

KURZBAN, KURZBAN, TETZELI & PRATT P.A. | PARTNER

Ira Kurzban was retained by one of the first EB-5 regional centers to represent individual investors and has since spent the last 20 years involved in the program. Today, Kurzban,

Kurzban, Tetzeli & Pratt P.A. is a go-to immigration litigation firm. Kurzban has been a partner in the firm's Miami office for over three decades and is the chair of the immigration department. Kurzban and his team handle more than 90 percent of all federal litigation cases for the EB-5 Immigrant Investor Visa program. Kurzban has been listed for over 35 years in the Best Lawyers in America.

### WHAT TRENDS ARE YOU SEEING WHEN IT COMES TO EB-5 LITIGATION?

Today and in the near future, there will undoubtedly be more litigation by investors dissatisfied with USCIS policies as well as the actions of bad actors in a limited number of regional centers and new commercial enterprises. We are seeing the rise of SEC involvement in the field; the challenges brought about by delays in adjudications; the age-out process of children due to the method of counting derivatives

in the EB-5 category; and the unreasonable interpretations of "at-risk," "redemption agreements," "job creation" and "investment." All of these challenges will lead to further litigation in the near term.

### WHY DID YOU GET INVOLVED IN THE EB-5 INDUSTRY AND WHAT DO YOU HOPE TO ACHIEVE?

EB-5 has been an exciting intellectual and strategic challenge because it is an emerging and constantly changing area of immigration law. For example, we recently filed a lawsuit to challenge the way in which spouses and children are counted for visa purposes in the EB-5 category. No one previously challenged the concept that derivative family members in the EB-5 context must be issued separate visas when counting their investor spouse. Congress mandated that 10,000 visas should be issued to investors, yet the majority of visas go to spouses and children. Our lawsuit may dramatically effect visa allocation in the future.



## JOHN P. PRATT

KURZBAN, KURZBAN, TETZELI & PRATT P.A. | PARTNER

John P. Pratt is a partner at Kurzban, Kurzban, Tetzeli & Pratt P.A. He has a bachelor's degree from Florida State University and a juris doctor from Tulane University. He has admitted

to bar in Florida, New York and Washington, D.C., as well as various federal district and appellate courts. He serves on the board of governors for the American Immigration Lawyers Association, is AV rated by Martindale-Hubbell and is certified by the Florida Bar in immigration and nationality law. He concentrates in all areas of immigration and nationality law, including complex EB-5 federal court litigation.

### WHAT TRENDS ARE YOU SEEING WHEN IT COMES TO EB-5 LITIGATION?

There will be an increase in litigation by regional centers, projects and/or investors based on shifting and undefined USCIS policies, inconsistent adjudications, and I-526/I-829 USCIS arbitrary and incorrect legal and factual denials. In addition, there will be an increase in litigation by investors against projects due to bad

acts, redeployment/management decisions, and other civil commercial actions. There will be a coordinated effort between civil commercial litigators and immigration law litigators to protect investor's interests and overcome or prevent adverse USCIS EB-5 adjudications. Additionally, there is a trend of increased litigation representing investors in USCIS I-829 denied petitions in removal proceedings.

### WHY DID YOU GET INVOLVED IN THE EB-5 INDUSTRY AND WHAT DO YOU HOPE TO ACHIEVE?

I started my involvement because I was litigating complex immigration cases in federal courts. Also, when I started my career with Ira Kurzban, we were litigating complex EB-5 cases, which eventually lead to the only federal court circuit decision in EB-5, Chang v. U.S., 327 F.3d 911. EB-5 involves complex corporate, securities, immigration and job economic methodologies issues that are challenging. In addition, federal court litigation is very rewarding because it can achieve amazing results, such as overcoming denials, and is the best mechanism to restrict USCIS from arbitrary adjudications that do not conform to facts, the statute or regulations.



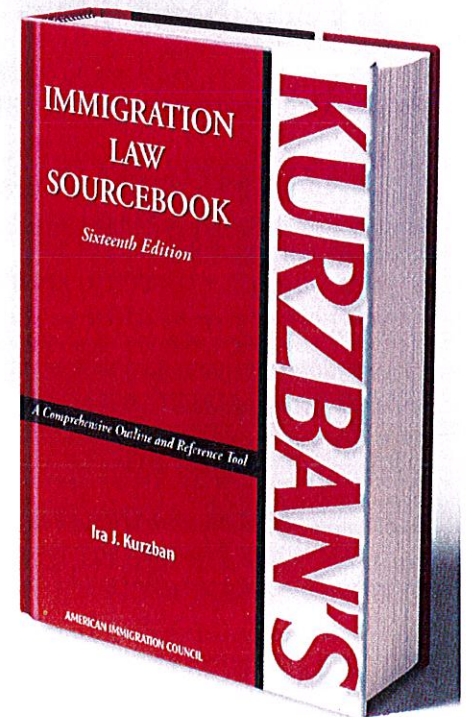


**KURZBAN KURZBAN  
TETZELI & PRATT  
P.A.**

## **When there is an EB-5 denial, KKTP is the right solution**

KKTP specializes in  
immigration litigation  
and removal defense

- Federal Court Litigation
  - Federal Court litigation to overcome I-526 & I-829 denials
  - Mandamus litigation to fast-track I-526, I-829, & I-924 Petitions
- Removal Defense in Immigration Court of I-829 USCIS denials
- EB-5 Consulting Services
  - Work with Receivers & Investors in SEC & Civil actions
  - Work with economists & other professionals to respond to RFE/ NOID to preserve the record for Federal Court Litigation



**For more info**  
[ira@kktplaw.com](mailto:ira@kktplaw.com)  
[jpratt@kktplaw.com](mailto:jpratt@kktplaw.com)



**On the Web**  
[www.kktplaw.com](http://www.kktplaw.com)